#### LOUISVILLE METRO COUNCIL COMMITTEE MINUTES

Planning/Zoning, Land Design & Development Meeting Tuesday, April 20, 2010 2:05 P.M. Third Floor, City Hall

Present: CM Jon Ackerson

Vice Chair: CM Johnson

Members: CM Stuckel, CM Flood, CM Downard, CM Brent Ackerson

and CM Shanklin

Also Present: CM Benson and CM Welch

Chairman Jon Ackerson began the meeting by introducing the members and non-members of the committee that were present. A quorum was established.

### **Pending Legislation**

O-76-04-10 AN ORDINANCE CHANGING THE ZONING FROM R-6, MULTI-FAMILY RESIDENTIAL TO OR, OFFICE RESIDENTIAL ON PROPERTY LOCATED AT 4408 & 4410 SOUTH 3RD STREET, CONTAINING 0.1 ACRES, AND BEING IN LOUISVILLE METRO (CASE NO. 12545). (June 4, 2010)

Status: In-Committee

Committee: Planning/Zoning, Land Design & Development

**Primary Sponsor**: Jon Ackerson

Motion to approve made by Madonna Flood and seconded by Barbara Shanklin.

**Discussion**: Dawn Warrick, DPDS, spoke to the item. The Planning Commission's Public Hearing was held on March 4, 2010. Two spoke in opposition. The Commission approved the request and made recommendation for approval by the Metro Council. This is in CM Johnson's District. A power point presentation was given. The following were items of discussion and concern:

- Single Family Home to be used for a law office
- Desire for residential character to remain and Applicant agreed
- Applicable Plans & Policies
  - o Cornerstone 2020
  - Land Development Code
- Better suited for Commercial use
- Proposed Law Office would not be disruptive
- Planning Commission to review any proposed change in use
- Not a full Commercial designation

This item was sent to **Old Business**.

VOTING RESULTS: For: 7; Against: 0; Abstain: 0; Absent: 0

For: Barbara Shanklin, Kelly Downard, Glen Stuckel, Jon Ackerson, Dan Johnson, Madonna Flood, Brent

Ackerson Against: (None) Abstain: (None) Absent: (None)

O-78-04-10 AN ORDINANCE CHANGING THE ZONING FROM R-7, MULTI-FAMILY RESIDENTIAL TO C-2, COMMERCIAL ON PROPERTY LOCATED AT 1565, 1567, 1569 & 1575 STORY AVENUE, CONTAINING 0.89 ACRES, AND BEING IN LOUISVILLE METRO (CASE NO. 12978). (June 18, 2010)

Status: In-Committee

Committee: Planning/Zoning, Land Design & Development

Primary Sponsor: Jon Ackerson

Motion to approve made by Dan Johnson and seconded by Madonna Flood.

**Discussion**: Dawn Warrick, DPDS, spoke to the item. The Planning Commission's Public Hearing was held on March 18, 2010. One spoke in opposition and one spoke neither for nor against. The Commission approved the request and made recommendation for approval by the Metro Council. This is in CM Ward-Pugh's District. A power point presentation was given. The following were items of discussion and concern:

- To be used as a bowling alley, reception hall, and residential uses upstairs
- Applicant changing zoning to correct violation that the sight is not consistent with R-7 zoning designation and to bring it into compliance
- The site is on the Nation Register, is within the Butchertown National Historic District, the Butchertown Historic Preservation District, and the Traditional Market Place Corridor Form District
- Noise
- Buffering, fencing and landscaping
- Usage restrictions
- Rehabilitation and reuse to a historic structure

Per Chairman Ackerson, CM Ward-Pugh is in favor of this change.

This item was sent to **Old Business**.

VOTING RESULTS: For: 7; Against: 0; Abstain: 0; Absent: 0

For: Barbara Shanklin, Kelly Downard, Glen Stuckel, Jon Ackerson, Dan Johnson, Madonna Flood, Brent

Ackerson

Against: (None) Abstain: (None) Absent: (None)

O-79-04-10 AN ORDINANCE CHANGING THE ZONING FROM R-4, SINGLE-FAMILY RESIDENTIAL TO CM, COMMERCIAL MANUFACTURING AND M-3, INDUSTRIAL ON PROPERTY LOCATED AT 11661, 11671 & 11681 BLANKENBAKER ACCESS DRIVE, CONTAINING A TOTAL OF 2.8 ACRES, AND BEING IN LOUISVILLE METRO (CASE NO. 12369). (June 18, 2010)

Status: In-Committee

Committee: Planning/Zoning, Land Design & Development

Primary Sponsor: Jon Ackerson

Motion to approve made by Glen Stuckel and seconded by Dan Johnson.

**Discussion**: Dawn Warrick, DPDS, spoke to the item. The Planning Commission's Public Hearing was held on March 18, 2010. No one spoke in opposition. The Commission approved the request and made recommendation for approval by the Metro Council. This is in CM Benson's District. A power point presentation was given. The following were items of discussion and concern:

- To allow a Mini Storage Facility on tract 1 and Mulch sales for tract 2 along with a portion of the site to be used as outdoor recycling and composting of woody plant material
- 3 Parcels consolidated then divided into two parcels
- Access
- Surrounded by mixed zoning uses
- Site is lower than Blankenbaker Parkway and fairly hidden from visibility
- Will be no Sidewalks
- Compatibility

CM Benson, District Representative, stated he is in favor of the zoning change. Since CM Benson is the District Representative he can also vote on this case.

This item was sent to **Old Business**.

VOTING RESULTS: For: 8; Against: 0; Abstain: 0; Absent: 0

For: Barbara Shanklin, Kelly Downard, Glen Stuckel, Jon Ackerson, Dan Johnson, Madonna Flood, Brent

Ackerson, Stuart Benson

Against: (None) Abstain: (None) Absent: (None)

O-80-04-10 AN ORDINANCE CHANGING THE ZONING FROM M-2, INDUSTRIAL TO R-5, SINGLE-FAMILY RESIDENTIAL ON PROPERTIES ADDRESSED ON LILLIAN WAY, MARYTENA WAY AND LORA DRIVE, CONTAINING A TOTAL OF 47 PROPERTIES LOCATED IN THE PREWITT ACRES SUBDIVISION, AND BEING IN LOUISVILLE METRO (CASE NO. 13663). (June 18, 2010)

Status: In-Committee

Committee: Planning/Zoning, Land Design & Development

**Primary Sponsor**: Jon Ackerson

Motion to approve made by Glen Stuckel and seconded by Kelly Downard.

**Discussion**: Dawn Warrick, DPDS, spoke to the item. The Planning Commission's Public Hearing was held on March 18, 2010. No one spoke in opposition. The Commission approved the request and made recommendation for approval by the Metro Council. This is in CM Welch's District. A power point presentation was given. Ms. Warrick gave a brief history of the area. The following were items of discussion and concern:

- Zoning was not appropriate for residential uses
- Area wide rezoning was done so properties will be in compliance for residential use
- Will be more consistent with surrounding land uses
- More consistent with the Comprehensive Plan

CM Welch, District Representative, stated she is in favor of the zoning change. Since CM Welch is the District Representative she can also vote on this case.

This item was sent to **Old Business**.

VOTING RESULTS: For: 7; Against: 0; Abstain: 0; Absent: 1

For: Barbara Shanklin, Kelly Downard, Glen Stuckel, Jon Ackerson, Madonna Flood, Brent Ackerson, Vicki

Aubrey Welch Against: (None) Abstain: (None) Absent: Dan Johnson

O-33-02-10 AN ORDINANCE RELATING TO USE OF PORTABLE STORAGE UNITS AND DUMPSTERS. (August 11, 2010)

Status: In-Committee - Tabled

**Committee:** Planning/Zoning, Land Design & Development

**Primary Sponsor:** Brent Ackerson

Motion to untable made Glen Stuckel and seconded by Brent Ackerson.

By voice vote, the item was untabled.

**Discussion**: CM Brent Ackerson stated he would like to make an amendment by substitution and then table this matter until the next meeting so the Committee Members will have time to digest the material.

Motion to amend made by Brent Ackerson and seconded by Kelly Downard.

By voice vote, the Amendment passed.

The Amendment by Substitution is attached at the end of these minutes.

The following was also discussed:

- Covering of dumpsters
- Transporting dumpsters
- Will invite IPL to the next meeting

Chairman Jon Ackerson stated he would allow interested parties to speak to this item at the next meeting.

Motion to Table made by Brent Ackerson and seconded by Kelly Downard.

By voice vote, the item was Tabled.

O-176-10-09 AN ORDINANCE AMENDING THE PROVISIONS OF CHAPTER 153 OF LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT CODE OF ORDINANCES (LMCO) RELATING TO THE TIME AND LOCATION OF PLANNING COMMISSION AND BOARD OF ZONING ADJUSTMENT HEARINGS. (Re-Introduced March 11, 2010) (September 11, 2010)

Status: In Committee - Tabled

**Committee:** Planning/Zoning, Land Design & Development

**Primary Sponsor**: James Peden

**Discussion**: This item remained **Tabled**.

O-8-01-10 AN ORDINANCE AMENDING CHAPTERS 1, 2, 4 AND 8 OF THE LAND DEVELOPMENT CODE PERTAINING TO SIGNS (CASE NO. 8503). (May 19, 2010)

Status: In Committee - Tabled

Committee: Planning/Zoning, Land Design & Development

Primary Sponsor: Tom Owen

**Discussion**: This item remained **Tabled**.

Theresa Senninger, Assistant County Attorney, gave a brief update of the sign ordinance. She stated an additional ordinance is in the process of being put together that would address temporary and portable signs through Chapter 155 of the Louisville Metro Code of Ordinances as an alternative to addressing those types of signs through the Land Development Code. Hopefully that ordinance will ready for the next Committee meeting.

Motion to adjourn made by Glen Stuckel. Without objection, the meeting adjourned at 3:45 P.M.

\*NOTE: Items sent to the Consent Calendar or Old Business will be heard before the full Council at the Metro Council Meeting on April 27, 2010.

KQG

ORDINANCE NO. \_\_\_\_\_, SERIES 2010

AN ORDINANCE RELATING TO USE OF PORTABLE STORAGE UNITS AND DUMPSTERS. (AS AMENDED BY SUBSTITUTION)

Sponsored By: Councilman Brent Ackerson

WHEREAS, the use of dumpsters or large portable storage containers on residential property, within developed residential neighborhoods, may be helpful or necessary to maintain that property as required by law; and

WHEREAS, the use or storage of dumpsters or large portable storage containers on residential property, within developed residential neighborhoods, for extended periods of time, when not necessary for repair or construction, creates a "nuisance" as defined in the Property Maintenance Code; and

WHEREAS, the absence of clear guidelines and restrictions relating to dumpsters and portable storage containers under the current scheme of laws and regulations has allowed some property owners, within developed residential neighborhoods, to evade the clear intent of the laws and regulations, thereby creating safety hazards and eyesores in residential areas of Louisville Metro; and

WHEREAS, this ordinance is not intended to effect and/or alter the present laws related to commercials businesses, apartment complexes, commercial developments, residential developments, and/or new construction projects, whereby the entire residential dwelling is being newly constructed; and

WHEREAS, this ordinance is intended to effect and/or alter the present laws related to residential areas and neighborhoods, which are already developed, and that being which consist of single family dwellings and/or multifamily dwelling structures with four or fewer separate dwelling units; therefore

BE IT ORDAINED BY THE LEGISLATIVE COUNCIL OF THE LOUISVILLE/JEFFERSON COUNTY METRO GOVERNMENT (THE COUNCIL) AS FOLLOWS:

SECTION I: An Ordinance enacting §156.300, entitled Portable Storage Units and Dumpsters, a new section to be implemented within the Louisville Metro Code of Ordinances Chapter 156 and including the following language:

§ 156.300 GENERALLY.

(A) Scope. The Provisions of this Chapter shall govern the minimum conditions and standards for the placement of Portable Storage Units, commonly referred to as "PODS", and Dumpsters on or in the exterior areas of property zoned or used for residential purposes. Containers located outside of an enclosed building or structure may be placed on private property or on a public street adjacent to and serving a property benefitting from the use of said

containers, as specified in this section and subject to the following requirements. This section does not apply to the following:

- Containers permitted under the Louisville Metro zoning ordinance;
- 2. Containers shown on a stamped development plan that has been approved by the appropriate body;
- 3. Containers placed on a property zoned or used for commercial or industrial purposes, excluding home occupations as defined and regulated by the Louisville Metro zoning ordinance;
- 4. Multi-Family Residential Structures, as defined by Chapter 51 of the LMCO, using a Dumpster placed in a permanent location on the site for the removal of solid waste generated by residents thereof;
- 5. Containers associated with new residential construction, including complete reconstruction of a residence, provided that a valid building permit exists for the construction activity, and no certificate of occupancy has been issued for the residence.
- (B) Responsibility. The Owner/Vendor and the Property Owner shall be jointly responsible for compliance with the provisions of this Ordinance.

§ 156.301 DEFINITIONS.

For the purpose of this section, the following definitions shall apply unless the context clearly indicates or requires different meaning.

<u>CONTAINER(S). A collective term including Dumpsters and Portable Storage Units.</u>

**DUMPSTER(S).** Any "bulk container" as that term is defined by LMCO § 51.001.

OWNER/VENDOR. Any individual or company of any form that exercises control over a Container, or that holds a contract or other binding agreement with the Property Owner for the use of the Container, but not including a hauler of the Container that has control over the Container only for purposes of transportation to and from the property on which it will be located.

PORTABLE STORAGE UNIT(S). Any container, storage unit, shed-like container, "Portable on-demand storage structures (PODS)," or other transportable receptacle designed and used for the temporary on-site storage and subsequent removal of personal property, household goods, wares, building materials, building supplies, or merchandise of any kind, and which is designed or intended to be located on a site for the use of occupants of a dwelling or building on a temporary basis.

PROPERTY OWNER. The owner or occupant of a property regulated by this section.

# § 156.302 PERMITTING.

- (A) Permit Requirement. Containers may remain in use only so long as a valid permit for use of the Container exists for the property on which the container is placed. No more than one Dumpster and/or no more than one Portable Storage Unit shall be permitted for placement on a property. Prior to the placement of any Container in or on any property or in or on any public street or right-of-way, the Owner/Vendor or Property Owner shall apply for and obtain a permit from the Code Official pursuant to the provisions and standards set forth herein. The cost of the permit shall be \$35.00.
- (B) Application Requirements. Prior to the issuance of a permit for the placement of a Container, in addition to the payment of a permit fee, the applicant must provide to the Code Official, on a form prepared by the Department of Codes and Regulations, the following:
  - 1. The name, address and telephone number of the applicant;
  - 2. The name, address and telephone number of the Property Owner of the property for which the permit is being requested;
  - 3. The name, address and telephone number of the Owner/Vendor;
  - 4. The address of the property for which the Portable Storage Unit or Dumpster has been requested;
  - 5. The dimensions of the Container and the intended location on the property for which the Container has been requested;
  - 6. The delivery and removal dates of the Container;

- 7. Any other information deemed necessary or appropriate by the Code Official in order to ensure the applicant's compliance with the provisions of this Ordinance.
- (C) Permit Duration and Extensions. The Code Official shall not issue a permit for a Container allowing the same to be on any property, or upon any public street or sidewalk, or within any other public right-of-way for more than thirty (30) days from the date of issuance. The Code Official may grant an extension of up to thirty (30) days upon showing of good cause by the applicant. Not more than two such extensions per permit shall be allowed. No more than 3 separate permits shall be permitted per property in any consecutive twelve (12) month period and the Code Official shall not issue a subsequent permit until thirty (30) days have passed following either the expiration of the previous permit or the date the previous container has been removed, whichever happens first. Regardless of the number of extensions allowed for each permit, or the number of permits issued to a specific property, no property shall be permitted to locate a Container for more than a total of one-hundred-twenty (120) days in any consecutive twelve (12) month period.
- (D) Calamity or Emergency Exception. If the Portable Storage Unit is being used to store personal property or the Dumpster is being used to dispose of waste or materials as a result of a major calamity (e.g. fire, flood, or other event where there is significant property damage), the Code Official may extend the time periods provided in this section.
- (E) Requirement to Display Permit. Permits issued for the placement of a Container shall be conspicuously displayed either on the front of the Container in a plastic liner or in the front window of a residence or other structure that is plainly visible from the public right-of-way and located on the property upon which the Container is placed.
- (F) Authority to Refuse Issuing Permit. The Code Official, in his or her judgment, may refuse to issue a permit if he or she deems the proposed placement of the Container constitutes a danger to public safety or an unwarranted interference with the efficient movement of traffic.
- (G) Removal Upon Expiration of Permit. Upon the expiration of a permit, the Container shall be immediately removed.

## § 156.303 PERMISSIBLE LOCATION OF PORTABLE STORAGE CONTAINERS AND DUMPSTERS.

- (A) No Container shall be located, in whole or in part, upon any street, sidewalk or within any public right-of-way without a permit therefor issued by the Code Official, and without the receipt of any additional permits necessary for encroaching into a public right-of-way, except as part of construction activity being conducted by or on behalf of a governmental unit. Containers shall not be placed on any city street where parking is not permitted or that has a pavement width of less than eighteen (18) feet, measured from inside of curb to inside of curb, or from edge of pavement to edge of pavement. Containers may be issued a permit for placement on a city street only if the Container does not exceed eight (8) feet in width. If permitted, the Container must be located on the street in a manner that does not restrict the remaining street width to less than ten (10) feet as measured from the inside of the curb or edge of the pavement to the edge of the Container. No Container shall be placed in a manner which damages any public improvement, including but not limited to, the pavement, asphalt, curb, gutter, street sign, grass, landscaping or tree located within the public right-of-way. If the Container causes damage to any public improvement, the Property Owner and/or the applicant for the Permit and/or the Owner/Vendor shall reimburse the city of the cost of repair.
- (B) Setbacks. If a Container is placed in the required front yard of the property, then the Container shall be located only in the area designated for vehicular ingress and egress and must be placed a minimum of ten (10) feet from the edge of the curb. If no curb exists, the Container shall be placed a minimum of ten (10) feet from the edge of the pavement.

# § 156.304 USE AND MAINTENANCE OF CONTAINERS.

- (A) Usage of Portable Storage Unit. All Portable Storage Units shall be securely closed when not in use.

  Materials, property or goods intended to be stored within the Portable Storage Unit shall not be stored outside of a Portable Storage Unit when not in use.
- (B) Usage of Dumpsters. Rubbish and waste materials shall be completely contained within any Dumpster. The accumulation of rubbish or waste materials shall not be permitted outside the confines of a Dumpster, nor shall it be permitted to accumulate so that the attached lid cannot be firmly closed. In the event that the Dumpster does not have an attached lid, the rubbish or waste material shall not accumulate higher than the top of the sides of the Dumpster and the Dumpster shall be covered by a tarp or similar device, except when the Dumpster is in use.

- (C) Responsibilities of Owner/Vendor. The Owner/Vendor shall ensure all Containers are delivered in good condition, free from evidence of ripping, tearing or other holes or breaks, and free from rodents, insects, graffiti, vulgar and/or pornographic words and/or images. The Owner/Vendor shall indicate its name and contact telephone number on the Container. The Owner/Vendor shall be required to confirm that a valid permit has been issued to the Property Owner before placing the Container upon any property or allowing such Container to remain on any property. It shall be unlawful for the Owner/Vendor to place, or allow to remain, a Container upon any property where a permit for the use of a Container is required but has not been obtained.
- (D) Responsibilities of Property Owner. Property Owners shall ensure that the Container is maintained in good condition, free from rodents, insects, graffiti, vulgar and/or pornographic words and/or images. When not being accessed immediately by a person, the Portable Storage Unit shall be kept locked. Dumpster lids and doors shall be kept tightly and completely closed when the Dumpster is not in use. If a Dumpster does not have a lid, it shall be kept covered with a tarp or similar device when the Dumpster is not in use. The area surrounding the Dumpster shall be kept clean and free of loose debris. No hazardous substances may be stored or kept within a Container.

## § 156.305 ENFORCEMENT

- (A) General. This Section is to be administered and enforced by the Louisville Metro Department of Codes and Regulations, or its successor.
- (B) Notice of Violation and Citation. Upon the failure, neglect or refusal of a Property Owner and/or Owner/Vendor of any Container to comply with this Ordinance, the Louisville Metro Code Official is authorized to issue a notice of violation describing the specific act of noncompliance and stating the applicable remedy within ten (10) days. Should the violation stated in the notice of violation remain uncured within ten (10) days of the issuance of the notice of violation, then a citation shall be issued and Louisville Metro may, without providing notice to the Property Owner, remove the Container from the property. All citations shall be issued jointly to the Property Owner and the Owner/Vendor where the Code Officer is unable to clearly identify the party responsible for a violation of this section.
- (C) Corrective Action. Louisville Metro may take corrective action to cure a violation of this section, including the removal and storage of the Container, if the Property Owner and/or Owner/Vendor fail to

of this Chapter. Should Louisville Metro choose to take corrective action, including the moving or removing of a Container to cure any violation of this section, the Code Official shall certify the costs of such corrective action to the Chief Financial Officer, who shall be authorized to forward the bill of costs to the Property Owner and/or Owner/Vendor to demand payment thereof. Payment shall be required within thirty (30) days of the date of the bill of costs, including any storage costs incurred by Louisville Metro through its corrective action.

- 1. Property Owner Liability. The amount of any charge owed by a Property Owner for a violation of this section shall become a lien upon the land on which the Container was located and shall be collected in the same fashion as real estate property taxes.
- 2. Owner/Vendor Liability. An owner/vendor who accumulates more than ten (10) outstanding uncorrected violations resulting in the imposition of fines over a twelve (12) month period shall be identified by Louisville Metro and permits shall not be issued for Containers provided by said Owner/Vendor until said fines have been paid in full.
- 3. Sale of Container. Should the cited Property Owner and/or Owner/Vendor fail to pay all charges associated with Louisville Metro's enforcement of this section and/or fail to remove the Container from Louisville Metro custody within sixty (60) days of its removal from the property, Louisville Metro may sell the Container at public auction, including any contents stored in any Container. If information from the Container or for the respective permit application identifies the owner of the Container or the property on which it was located, then said owner shall be notified of the proposed sale of the Container in writing ten (10) days prior to public sale. Any monies received as a result of the public auction shall first be credited toward any costs associated with the removal and/or storage of the Container, then to any costs of placing or removing the lien upon the property, then to any costs of the public auction, then to any fines and penalties which may have been assessed by Louisville Metro, and, should any balance remain, the same shall be paid to the Owner/Vendor. If information regarding the Owner/Vendor cannot be found, then any remaining balance should be paid to the Property Owner.

(D) Emergency Condition. If it determines an emergency condition exists, requiring action with regard to the Container, Louisville Metro may remove any Container without issuing a notice to the Property Owner or Owner/Vendor.

(E) Appeal Procedures. All appeals taken under this Ordinance shall follow the procedures specifically set for in Louisville Metro Code of Ordinances § 156.808.

(F) Failure to appeal. The notice of violation shall represent a determination that the violation has been committed, and that determination shall be final unless an appeal is taken.

(G) Hearings. All appeals of notices, citations and orders written or issued shall be heard by the Code

Enforcement Board in accordance with the hearing procedures set forth in the Louisville Metro Code of

Ordinances §§ 32.275 et seq.

**SECTION II:** If any section, paragraph, subdivision, clause or provision of this Ordinance shall be adjudicated invalid, such adjudication shall apply only to the section, paragraph, subdivision, clause or provision so adjudged and the remainder of the Ordinance shall be deemed valid and effective.

SECTION III: This Ordinance shall take effect upon its passage and approval.

Kathleen J. Herron	Thomas L. Owen
Metro Council Clerk	President of the Council
Jerry E. Abramson Mayor	Approval Date
APPROVED AS TO FORM AND LEGALITY:	
MIKE O'CONNELL Jefferson County Attorney	

BY: